The Architecture of Quality

Working between desire and demand means addressing complexity and producing anxiety

The Case of the Specialist Housing Consortium

by

Philip Boxer and Barry Palmer



Introduction



The Organisation

- ◆ In the voluntary sector, supporting 250 people in residential and nursing home care.
- Residents and clients with
 - mental health problems,
 - problems associated with age,
 - learning disabilities and
 - challenging behaviours.



The Organisation cont'd

- ◆ The product of a health and local authority
- ◆ Employing 225 staff in 18 houses and a central office
- ◆ Income of £7.3 million from contracts, client contributions and allowances



Key Challenges Then

- ◆ Securing employment contracts of staff
- ◆ Positioning the organisation in relation to emerging markets
- ◆ Securing compliance with the regulatory frameworks
- ◆ Securing freedom to act from the Board of Trustees
- ◆ Organising around client needs rather than those of staff and managers



Key Challenges Now

- ◆ A high quality provider that no one can afford
- ◆ Differentiation at level of service *versus* integration at level of organisation
- ◆ Call into question the 'for whom' without disabling operations and failing on compliance with regulators
- ◆ Define the 'why' of the organisation without referencing back to the usual value statements



The Intervention



Outline of Intervention

[1990 First BP-DN sessions]

May-Aug 94 Initial Interviews, workshops

Sept-Mar 95 Tackling the basics

May-Oct 95 Re-organisation

Nov-Mar 96 New agendas: 'critical process',

trustees

[April 96 - Long-term viability, new

funding]



The letter

[You said] that these four men are more alive and less conflicted when they are doing what they want to do, exploring new places, doing new things, meeting new people.... outside the house...

Being confined in the house increases their disability: it "makes them worse". It also undermines your expectations of them... you come to think of their behaviour in the house as normal for them.



The letter cont'd

You are drawing attention to a profound challenge: how to create conditions in which these men are free to discover what they want, what they like, what they can do, and what they have to give; and how to do this within the constraints of their own limitations, and of the world they live in... This world is in many ways unfriendly to them. This makes the challenge what it is, not only to the staff of the house, but to the SCO, the the [purchasers], and to the society we all represent.

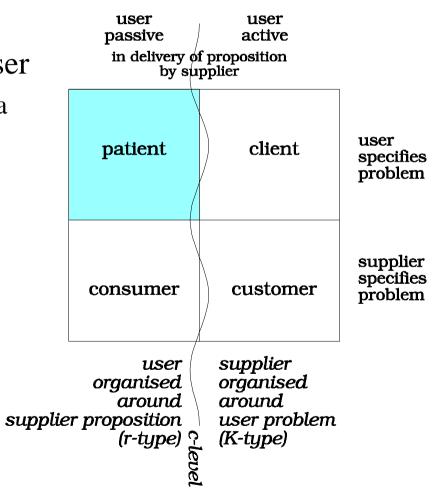


The Relational Challenge

- Moving to an active relationship with the user
 - replicating 'supply' of a service

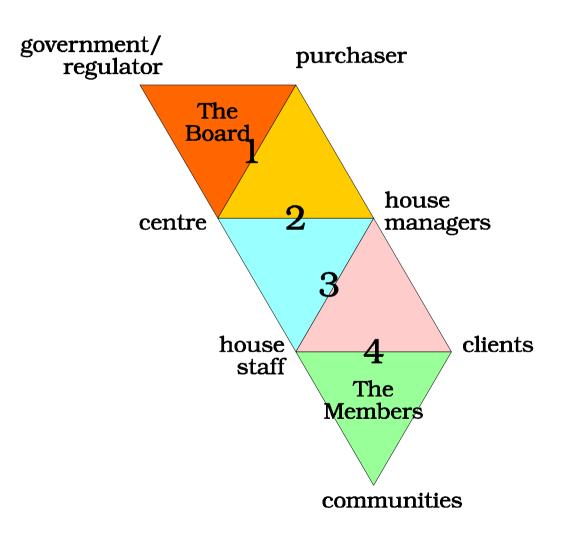
versus

Know-how organising response to user





Unfolding 'Quality Assurance Guarantees'





The 'cuts'

- ◆ Where is the 'cut' made between *inside* and *outside*?
 - Regulators and Purchasers
 - Purchasers and Consortium
 - Centre and Houses
 - House Managers and Staff
 - Staff and Clients
 - Clients and Communities
- ◆ What *identities* are privileged?



		2		Observer's Frame	
		WHO/M	WHY		
 'outing' the assumptions habitually driving responses 	outside	'market' organisation	demand organisation	1	
	inside	WHAT consortium structure	HOW consortium organisation		
		viability	identity		



The



- ◆ Are the client and consultant placing too much dependence on one account of what is going on?
- ◆ Are the client and consultant assuming that there is a right way to interpret the presented problem?
- ◆ Where do the client and consultant 'draw the line' in what they take as being problematic (where do they make the 'cut')?



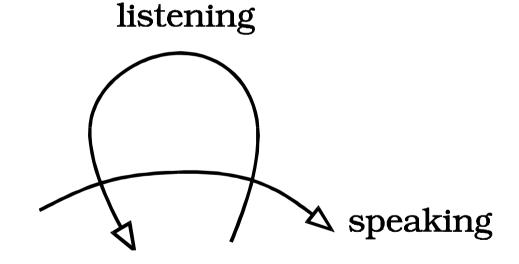
Common Sense

- ◆ First order Appearances
 - what you see is what you get
- ◆ Second order Logic of differences
 - what do <u>you</u> mean when you say that?
- ◆ Third order the metonymy of desire
 - what made you say that?



Speaking-and-Listening

- ◆ (metonymic)
 forward movement of speaking
- ◆ (metaphoric)
 retroactive movement of
 listening





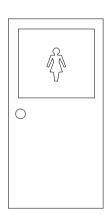
First Order - Appearances

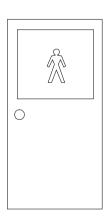
tree





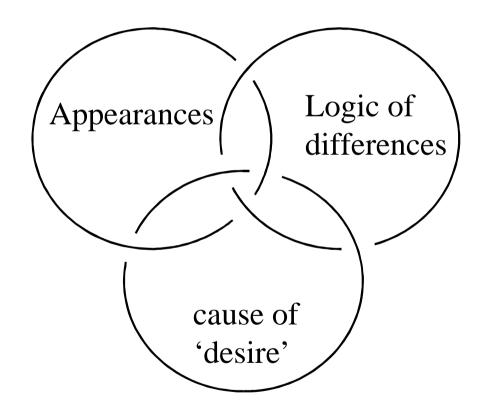
Second Order - logic of differences







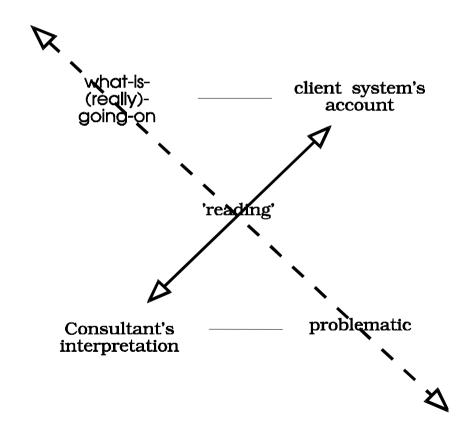
Third Order - the metonymy of desire





The *Plus-one* Axis

- ♦ what-is-going-on
- ◆ client's account of wigo
- consultant's interpretation of the account of wigo
- what-is-wanting
 (problematic) in the
 interpretation of the
 account of wigo





circular questioning

- problematising the (1st order)
 nature of the 'reality'
- gathering the client
 - formulating a (2nd order) interpretation
- parenthesising
 - opening up the +1 axis
 (the relativity of the 2nd order interpretation to desire)

problematic interpretation account what-is-going-on problematic interpretation account what-is-going-on problematic interpretation account

what-is-going-on



Layers

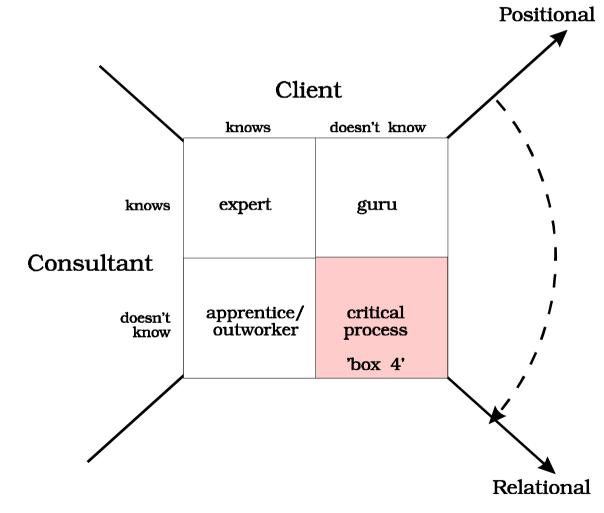
- ♦ Guru consultant's account
 - inside
 - outside

problematic	consultant's
interpretation	account (outside)
account	
what-is-going-on	what-is-going-or (inside)



Orthogonality

Who knows who knows best?





Managing (to) Change



Causal Texture à la Emery & Trist

♦ Environment Passive

Placid Randomised operational effectiveness

Placid Clustered specialist behaviour

Disturbed-reactive positional focus

♦ Environment Active

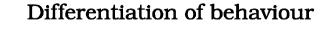
- Turbulent relational behaviour



Balancing Differentiation and Integration

- Viability depends on requisite differentiation of behaviour.
- ◆ Integrating processes maintain *Identity*.

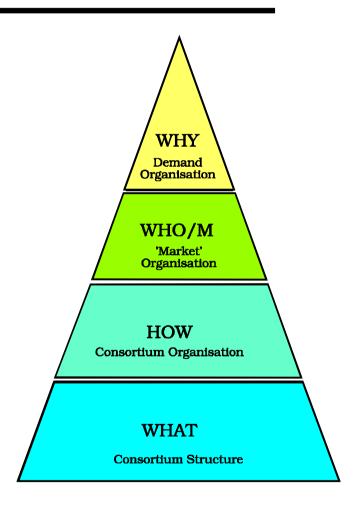
Integration of differentiated behaviours





Levels of Identity

- WHY: what is the underlying logic of demand?
- WHO/M: 'who' is the consortium in relation to 'whom'?
- HOW: how are the structures of the consortium organised?
- WHAT: what does the consortium actually consist of?





Step-by-Step

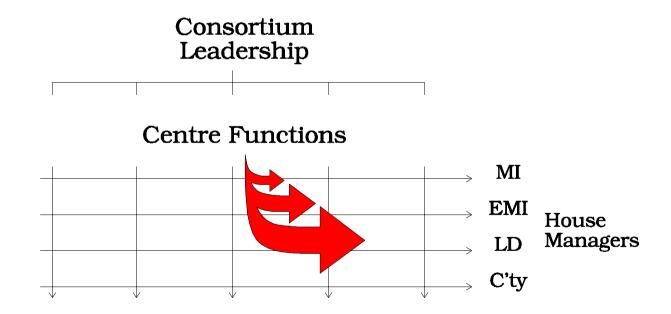
- Above the ceiling like a family
- Below the ceiling like a business

Operational	Functional/ Professional	Positional	Relation	al
Overhead			7	why
		5	6	who/m
	3	4		how
1	2		Anarc	hy what



The 'Red' Route

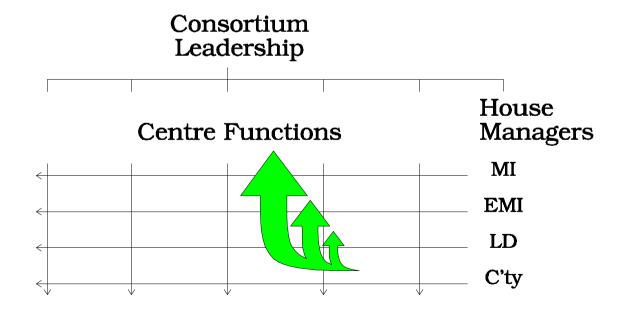
Functional/Professional Identity:





The 'Green' Route

Positional Identity:

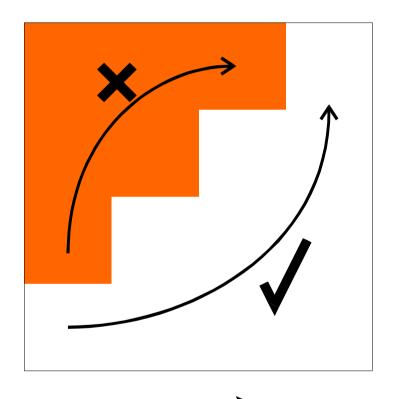




Questions of authority

Up-and-OverMetaphorprivileged

◆ Across-and-Up Integration of differentiated behaviour Metonymy privileged



Differentiation of behaviour



The Approaches

	Up-and-over	Across-and-up
Purpose	Working through	Engagement with
Object	Anxiety in Client System	Desire in Client System
Method	By Interpreting	By Problematizing
Focus	Fantasies	Languaging

